# "Welfare Consequences of Sustainable Finance" by Harrison Hong, Neng Wang, Jinqiang Yang

Discussion by Toàn Phan (FRB Richmond)

Bundesbank May 2023

The views expressed here are mine and not of the Federal Reserve Bank of Richmond or Federal Reserve System.

- How valuable are sustainable finance mandates in addressing environmental externality?
  - E.g., Renewable Portfolio Standard: States require investor-owned electricity suppliers to produce  $\geq m\%$  of electricity with renewable.
- This paper: very.
  - ullet AK model where cumulative emissions increases risk of tipping natural disaster processes
  - Firms can divert some capital investment into decarbonization to reduce their emissions
  - Incentive: decarbonizing firms may qualify to tap funding from an (exogenous) fraction α of other investors with preferences for "sustainability."
  - To qualify, firms must sufficiently invest in decarbonization above a threshold determined by government mandate m.
    - They trade off lower returns & cash flows to tap sustainable investors.
  - Quantitative exercise: Welfare under optimally chosen m can approximate first best
  - Implication: in absence of carbon tax, sustainable welfare mandates can achieve a lot.
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- Suppose firms have heterogeneous decarbonization productivity, unobserved by policymaker.
- How effective is mandate?
  - Qualitatively, generally not as effective as carbon taxx
  - "Mirrleesean intuition": taxing pollution (an "output") generally leads to less distortion than regulating decarbonization (an "input").
  - N (decarbonization)  $\longrightarrow \mathcal{E}$  (emissions)  $\longrightarrow \mathcal{D}$  (damage)
  - Mandate Carbon tax
  - (Paper assumes  $N \to \mathcal{D}$  directly.)
  - \* Implication: It is better to manufact output (e.g.,  $\geq m\%$  of electricity output is green, as into
    - utility RPS) than input (e.g.,  $N/K \ge m$ ).

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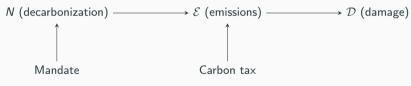
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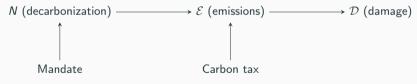
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- Planner:  $\max_{\{k^i\},\{n^i\}} u\left(1 \int \phi(k^i) \int \psi(n^i)\right) + \beta u\left(\int Ak^i \mathcal{D}(\mathcal{E})\right)$ .
  - "Damage function"  $\mathcal{D}(\mathcal{E}) = \delta \mathcal{E}$ .
  - "Carbon cycle"  $\mathcal{E}(K, N) = \epsilon \int k^i \int \theta^i n^i$ .  $(\theta^i \neq \theta^j)$ : hetero. ability to decarbonize).
- Carbon tax  $\tau$ : firms  $\max_{k^i, n^i} -(\phi(k^i) + \psi(n^i)) + \frac{\beta u'(C_1)}{u'(C_0)} [Ak^i \tau \times (\epsilon k^i \theta^i n^i)].$ 
  - Optimal tax  $\tau = \delta$  (marginal "social cost of carbon") replicates first best.
- Mandate  $\mu$ : firms  $\max_{k^i, n^i} -(\phi(k^i) + \psi(n^i)) + \frac{\beta u'(C_1)}{u'(C_0)} A k^i$  s.t.  $n^i/k^i \ge \mu$ .
  - ullet (Correspond to lpha=1 case in paper, where all firms are required to be sustainable.)
- Proposition: Welfare ranking:  $W_{\mu} \leq W_{\tau} = W_{planner}$ .
  - Strict inequality (<), except under special cases.

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### Some open questions

- How big or small is  $\Delta = W_{tax} W_{mandate}$  (or  $W_{firstbest} W_{mandate}$ )?
  - Weitzman revisited: How does Δ depend on uncertainty of decarbonization costs (e.g., future technological breakthroughs) and uncertainty of climate damages (e.g., regarding damage elasticity, climate sensitivity, tipping point sensitivity)?
- Role for disclosure mandates?
  - Alternatively, suppose green investment  $n^i$  is imperfectly observed. What is optimal disclosure policies for  $n^i$ ?
  - Generally, how to implement more informationally efficient policies? (Lemoine 2023)

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- When is sustainable finance mandate needed on top of other policies (e.g., carbon tax/ETS)?
  - My guess: When ∃ "green investment externality," e.g., when
    - decarbonization productivity  $\theta$  depends on aggregate  $\int n^i$  (endogenous growth), or
    - ∃ R&D spillover (direct technical change à-la Acemoglu et al 2012), or
    - multiple equilibria (Buera Hopenhayn Shin Trachter 2023), possibly necessitating a "big green push."
- Coasian "green theory of the firm" question: When is decarbonization done inside a firm v.s. via markets (for carbon offsets/credits)? How does that affect policy design?
- Empirically, how sensitive are firms to mandates?
  - Great application: Effects of Renewable Portfolio Standards for electricity providers in several U.S. states (Hong Kubik Shore 2023).

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#### Conclusion

- Once you start thinking about the economics of decarbonization (and the immense global financing required), it is hard to stop.
- This paper helps the literature (and certainly me) take the first step in formalizing and analyzing the challenges.