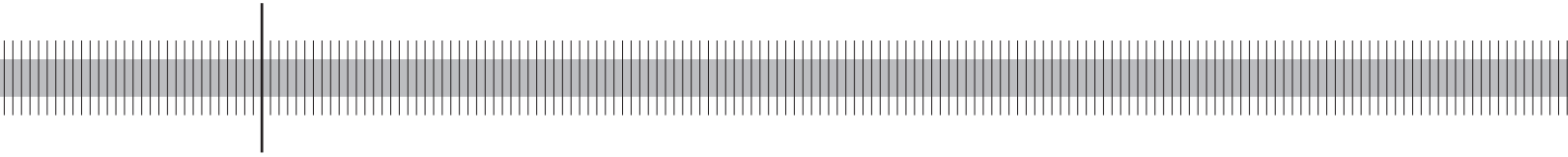


How do banks adjust their capital ratios? Evidence from Germany

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Abstract

We analyze the dynamics of banks' regulatory capital ratios. Using monthly data of regulatory capital ratios for a subset of large German banks, we estimate the target level and the adjustment speed of the capital ratio for each bank separately. We find evidence that, first, there exists a target level for a substantial percentage of banks; second, that private banks and banks with liquid assets are more likely to adjust their capital ratio tightly; and third, that banks compensate for low target capital ratios with low asset volatilities and high adjustment speeds. Fourth, banks with a target capital ratio seem to use an internal lower limit for their current ratios that is just above the regulatory minimum of 8%.

JEL-Classification: G21, G32

Keywords: Regulatory bank capital, target capital ratio, partial adjustment, Ornstein-Uhlenbeck process

Non-technical summary

We analyze how regulatory capital ratios of banks evolve in the course of time. In particular, we try to tell whether capital ratios fluctuate almost randomly or whether they tend to approach a target capital ratio. There is reason to believe that there exists a target capital ratio for each bank, because a bank faces two conflicting goals regarding its capital ratio (and the target capital ratio may be the ratio which best reconciles the two goals): On the one hand, the capital ratio must not be too low because otherwise the supervisor or rating agencies may urge the bank to hold more capital; on the other hand, some important performance measures relate the profit to the capital, so that these performance measures are the smaller the more capital is employed. If the bank chooses a target capital ratio and tries to control the current ratio, then we expect to observe that the capital ratio tends to approach the target after an exogenous shock. It is this effect that we try to find in the data.

In our empirical study, we use monthly data of regulatory capital ratios of 81 German large banks. The period is from October 1998 to December 2006. Our results can be summarized in four statements: (1) For a substantial part of the banks we can show that their capital ratios do not fluctuate randomly but tend to approach target values. (2) Private banks and banks with liquid assets are overrepresented among those banks whose management adjusts the capital ratio to a target level. (3) Banks compensate low target capital ratios with low risk of the assets and with high adjustment speeds. (4) Banks with a target capital ratio seem to use an internal lower limit for their current ratios that is just above the regulatory minimum of 8%.

Nicht technische Zusammenfassung

Wir untersuchen, wie sich regulatorische Eigenkapitalquoten von Banken im Zeitablauf entwickeln. Insbesondere versuchen wir zu unterscheiden, ob diese Eigenkapitalquoten weitgehend zufällig schwanken oder ob sie gegen einen Zielwert streben. Es gibt Grund zu der Annahme, dass es für jede Bank einen Zielwert für die Eigenkapitalquote gibt, denn eine Bank hat zwei widerstreitende Ziele für ihre Eigenkapitalquote (und der Zielwert kann als der beste Kompromiss angesehen werden): Einerseits darf die Eigenkapitalquote nicht zu gering sein, weil sonst die Aufsicht oder die Ratingagenturen auf eine bessere Kapitalausstattung drängen würden; andererseits beziehen wichtige Erfolgskennzahlen den Gewinn auf das eingesetzte Kapital, so dass diese Erfolgskennzahlen sinken, je mehr Eigenkapital gebunden ist. Wenn der Vorstand der Bank einen Zielwert für die Eigenkapitalquote vorgibt und sie danach steuert, dann wird sich die Eigenkapitalquote nach einem äußeren Schock wieder diesem Wert annähern. Im Rahmen unserer empirischen Studie versuchen wir, diesen Effekt in den Daten nachzuweisen.

In unserer empirischen Untersuchung verwenden wir die monatlichen regulatorischen Eigenkapitalquoten von 81 größeren deutschen Banken, und zwar für den Zeitraum von Oktober 1998 bis Dezember 2006. Unsere Ergebnisse können wir in vier Kernthesen zusammenfassen: (1) Wir können für einen erheblichen Teil der Banken zeigen, dass deren Eigenkapitalquoten nicht zufällig schwanken, sondern gegen einen Zielwert streben. (2) Private Banken und Banken mit liquiden Anlagen sind überproportional häufig unter denjenigen Banken, bei denen die Eigenkapitalquoten gegen einen Zielwert streben. (3) Banken kompensieren einen geringen Zielwert für die Eigenkapitalquote mit geringem Risiko bei den Anlagen und mit einer hohen Anpassungsgeschwindigkeit. (4) Banken mit einer Ziel-Eigenkapitalquote scheinen sich an einem internen Minimalwert für die momentane Eigenkapitalquote auszurichten, der knapp über dem aufsichtlichen Minimalwert von 8% liegt.

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How Do Banks Adjust Their Capital Ratios? Evidence from Germany¹

1 Introduction

Banks' capital ratios have received much attention because banks tend to have capital ratios by far lower than industrials, and a failure of a systemically relevant bank may threaten to derail the economy as a whole. Banks face a trade-off when choosing the appropriate level of their capital ratio. On the one hand, regulatory authorities and rating agencies force the banks to maintain a minimum capital ratio. The regulatory lower limit for the total-capital ratio is 8 percent, while rating agencies and other market participants insist that a bank holds a certain ratio of Tier 1 capital if it wants to obtain a certain rating. On the other hand, banks try to maximize their return on capital to satisfy their investors; in contradiction to Modigliani/Miller's irrelevance theorem (1958), it is believed that banks can increase their performance by substituting capital with debt.

We pose the following three research questions: (1) Do banks adjust their capital ratios to a predefined target level or does the capital ratio fluctuate randomly, driven only by stochastic shocks without tendency to a mean? (2) Which bank characteristics determine whether banks adjust their capital ratio? (3) In our setting, the probability of failing to meet the regulatory requirements depends on three strategic parameters: the target capital ratio, the adjustment rate, and the asset volatility. Is there a compensating relationship between these three parameters, for instance do we find that banks with a high capital cushion have volatile assets and low adjustment speeds?

Our contribution to the literature is twofold. First, we are the first to estimate a partial adjustment model for the capital ratio that determines the adjustment rate for each bank separately. Using monthly (instead of yearly or at best quarterly) data, we can apply the tools of time series analysis, especially those of stationarity analysis. Second, we provide insights into the strategic behavior of the capital management of German banks.

¹ Acknowledgement: We are grateful to Jörg Breitung, Klaus Düllmann, and Joachim Grammig for helpful comments and ideas. We furthermore thank the participants of the Bundesbank seminar on banking supervision for useful hints.

Our results can be summarized in four statements: (1) For a significant percentage of the banks investigated, we can reject the hypothesis of capital ratios fluctuating randomly, i.e., there seems to be a certain capital ratio that management seeks to obtain. (2) We observe that the adjustment rates vary across banks. In an econometric analysis, we show that private banks and banks with liquid assets are more likely to adjust the capital ratio tightly. (3) Banks with a high target capital ratio tend to have a high asset volatility and/or a high adjustment speed to maintain a certain probability of meeting the regulatory requirements. (4) Assuming perfect compensation among the three strategic parameters cited above, we can explain the interaction of asset volatility, target capital ratio, and adjustment speed with high power. We get the best fit to the data when we assume an internal lower limit for the banks capital ratios of just above the regulatory minimum of 8%.

When analyzing the adjustment of capital ratios, most of the studies use a panel of firm data. Fama and French (1999) analyze a large panel of annual accounting and market data on non-financial firms. They conduct panel regressions of the change of one-year-ahead book and market leverage on the mismatch between a target leverage and the current leverage. They find a much lower adjustment rate than we do, but the difference is not surprising, for several reasons. First, banks typically have more liquid assets than non-financials, allowing them to adjust leverage more quickly. Second, Fama and French's target leverage is dynamic since it is specified as a firm-specific forecast, as opposed to the fixed target in our model. As such, mean reversion towards a *moving* target specifies the behavior in a much broader sense than that which we are testing for. Shyam-Sunder and Myers (1999) find similar results for a smaller sample of industrials.

Flannery and Rangan (2006) analyze a sample of US firms to answer the questions of whether a target capital level for firms exists and how quickly firms close the gap between the current and the target debt ratio. They find that there does exist a target level and that the firms close approximately one third of the gap in one year. Lööf (2003) compares the adjustment rate in the USA, the UK and Sweden. He concludes that the speed of adjustment is higher in the equity-based economies (USA, UK) than in Sweden.

Heid et al. (2004) analyze the capital ratios of German banks in a panel regression. They find that German savings banks try to maintain a certain capital buffer by adjusting their capital and their risk. Merkl and Stolz (2006) explore the banks' capital buffers and their reaction to changes in the monetary policy. Using quarterly data of banks' regulatory capital buffer, they

can show that the capital buffer of a bank influences its sensitivity to a tightening of the monetary policy. Banks with a low capital buffer shrink their lending more strongly than banks with a high capital buffer.

Our study is related to the studies cited above. However, the difference is that we can work with data of relatively high frequency (monthly data vs. yearly or at best quarterly data in the literature), enabling us to estimate the partial adjustment parameter for each bank separately.

The paper is structured as follows. In Section 2 we introduce the model, and in Section 3 we put forward hypotheses on the adjustment dynamics and on the bank characteristics that influence the dynamics. In Section 4, we present the data and give some descriptive statistics. Section 5 gives the results of the empirical study, and Section 6 concludes.

2 Model

Our model is a discrete-time version of Collin-Dufresne/Goldstein's (2001) partial-adjustment model. Unlike in the Merton (1974) model, the amount of debt is not exogenous, but depends on a target debt ratio and the ability of the management to adjust that ratio. The dynamics of our setup are exactly the same as in Collin-Dufresne/Goldstein (2001), yet we observe the process at discrete times only.

We assume that the bank's assets \tilde{A}_t follow a geometric Brownian motion,

$$\frac{d\tilde{A}_t}{\tilde{A}_t} = \tilde{\mu} dt + \tilde{\sigma} dW_t, \quad (1)$$

where W_t is a standard Wiener process, $\tilde{\mu}$ is the drift, and $\tilde{\sigma}$ is the volatility of the asset return. The process is observed at discrete times of step size Δ , so we set $A_n := \tilde{A}_{n\Delta}$. Note that

with $\mu := \tilde{\mu}\Delta$ one immediately gets $\mathbf{E}\left(\frac{A_{n+1}}{A_n}\right) = \exp(\mu)$ from the solution of (1) in exponential form.

The bank's debt D_n increases in the course of time at the same constant expected rate μ . In addition to this deterministic (or planned) growth of debt, the bank's management tries to adjust the current debt ratio $L_n := D_n / A_n$, i.e. the complement of the capital ratio, to-

wards a predefined target level \bar{L} . Following Collin-Dufresne and Goldstein (2001), we specify the dynamics of adjustment such that it will be convenient to switch to the logs of assets and debt:

$$\frac{D_{n+1}}{D_n} := \left(\frac{L_n}{\bar{L}}\right)^{-\kappa} \mathbf{E} \left(\frac{A_{n+1}}{A_n} \right) = \left(\frac{L_n}{\bar{L}}\right)^{-\kappa} \exp(\mu) \quad (2)$$

Taking the logs of Equations (1) and (2) and using lower-case letters to denote the log variables, we can rewrite (1) and (2) as

$$a_{n+1} = a_n + \mu + \varepsilon_{n+1}, \quad (3)$$

with i.i.d. $\varepsilon_{n+1} \sim N(0, \tilde{\sigma}^2 \Delta)$ and

$$d_{n+1} = d_n + \mu + \kappa \cdot (\bar{l} - l_n) = d_n + \mu - \kappa \cdot (d_n - (a_n + \bar{l})). \quad (4)$$

The right part of (4) illustrates how the log debt “pursues” log assets: If log debt exceeds log assets minus a buffer of size $-\bar{l}$, its growth rate falls below the mean growth of log assets, and vice versa. The coefficient $\kappa \geq 0$ is a measure of the speed of adjustment: The higher the value of κ , the quicker debt is adjusted. If κ equals zero, then the bank management does not adjust its debt after random shocks of the asset value but follows a simple strategy of constantly raising debt at a deterministic rate.

Remark In Collin-Dufresne and Goldstein’s counterpart to Equation (4), there is no μ on the right side, which, at first glance, decreases the debt growth compared to our notation. But notation is the only difference in the end: What Collin-Dufresne and Goldstein call a target leverage is a bit lower than mean leverage in the long run. In our notation, target and long-term mean leverage coincide.

Taking the difference of Equations (4) and (3) and using the definition $l_{n+1} = d_{n+1} - a_{n+1}$, we derive the following empirical implication: If the parameter κ is greater than zero, then the log debt ratio l_n follows a stationary autoregressive process of order 1 (AR(1)):

$$l_{n+1} = \alpha + \beta \cdot l_n + \eta_{n+1} \quad (5)$$

with Gaussian η_{n+1} and

$$\alpha = \kappa \cdot \bar{l} \tag{6}$$

$$\beta = 1 - \kappa. \tag{7}$$

The standard deviation of η_n equals the asset volatility $\sigma_\varepsilon := \tilde{\sigma}\sqrt{\Delta}$.

Again, this model fits *precisely* in Collin-Dufresne and Goldstein's framework: Our AR(1) process is the observation of an Ornstein-Uhlenbeck process at discrete times.

As banks' capital ratios tend to be low compared to those of non-financials, the log debt ratio approximately equals the negative capital ratio CR_n ; using this approximation and Equations (5) to (7), we see that the bank management is assumed to partially adjust the capital ratio CR to the predefined \bar{CR} :

$$\Delta CR_{n+1} \approx \kappa \cdot (\bar{CR} - CR_n) + \varepsilon_{n+1} \tag{8}$$

Remark Equation (8) appears to be a natural starting point of modeling adjusted capital ratios. However, we don not use it by two reasons. First, Equation (8) generates nonsensical capital ratios above one with positive probability. Second, there is no simple stochastic differential equation for the capital ratio, the discrete-time observation of which would follow (8); the same applies to the asset value process.

Equation (5) is central for testing the model. If a bank manages to keep the capital ratio relatively constant at a predefined level \bar{l} , then the parameter κ is greater than zero and, according to Equation (7), the parameter β in the autoregressive process (5) is less than one. That is exactly the necessary condition for stationarity of the AR(1) process. In contrast, if the management is unable or unwilling to adjust the capital ratio, there will be no mean reversion and the bank's capital ratio is just a unit root process, i.e. $\beta = 1$ and, equivalently, $\kappa = 0$. Therefore, the question of whether the bank management adjusts the capital ratio to a predefined level is equivalent to testing the hypothesis $H_0 : \kappa = 0$, i.e. purely random behavior of the capital ratio, against hypothesis $H_1 : \kappa > 0$, i.e. adjustment of the capital ratio to a target level. In econometric terms, the test is a unit-root test for which we will use the Augmented Dickey-Fuller (ADF) test. If we can reject the null hypothesis according to which the capital ratio follows a unit root process, we find support for the claim that the capital ratio is stationary and tends to return to a predefined level.

Having established whether a certain bank adjusts its level of capital ratios to a predefined level, we estimate α , β and σ_η^2 with an ordinary least squares (OLS) regression. From their estimation and with the help of the delta method, we get point estimates of the relevant parameters κ and \bar{l} and determine the asymptotic joint distribution of these estimates. From asymptotic theory we know that

$$\sqrt{T} \left(\begin{pmatrix} \hat{\alpha} \\ \hat{\beta} \end{pmatrix} - \begin{pmatrix} \alpha \\ \beta \end{pmatrix} \right) \xrightarrow{d} N(0, \Sigma). \quad (9)$$

Let $\theta = (\kappa, \bar{l})'$ be the parameter vector and let $\hat{\theta} = (1 - \hat{\beta}, \hat{\alpha}/(1 - \hat{\beta}))'$ be its estimate. The following expression is then asymptotically normally distributed:

$$\sqrt{T} (\hat{\theta} - \theta) \xrightarrow{d} N(0; \Omega) \quad (10)$$

with

$$\Omega = \begin{pmatrix} 0 & -1 \\ \frac{1}{1-\beta} & \frac{\alpha}{(1-\beta)^2} \end{pmatrix} \Sigma \begin{pmatrix} 0 & \frac{1}{1-\beta} \\ -1 & \frac{\alpha}{(1-\beta)^2} \end{pmatrix} \quad (11)$$

3 Hypotheses

Banks can lower the capital ratio in two ways. They can extend their business volume or they can reduce capital, for instance by repurchasing their own shares or by paying large dividends. Correspondingly, banks can increase their capital ratio by shrinking the business volume or by raising additional capital.

In the empirical study, we analyze the behavior of the bank management concerning the capital ratio. We formulate three different hypotheses.

From the ability to take action as described above we derive our first hypothesis: Banks which are active in highly liquid markets, such as investment banks, can extend and shrink their business volume more easily than traditional commercial banks, which mainly hold illiquid loans. Banks with liquid assets are therefore more likely to adjust their capital ratio than other banks. We measure the degree of the assets' liquidity by the ratio *market*, which corresponds to the market price risk over risk-weighted assets, including market price risk; i.e. *market* is

trading book risk as a share of the entire risk of the bank. We break down our sample of banks into three subsamples of equal size. The first subsample consists of the banks with the lowest values of the variable *market*, the third subsample comprises the banks with the highest values of the variable *market*, i.e. the banks with a large portion of trading book risk. If our hypothesis is true, the share of banks that adjust their capital ratio will be higher in the third subsample than in the other two subsamples.

Not only the ability to adjust the capital ratio matters, but the incentive to actively control the capital ratio is important as well. Our second hypothesis is based on the assumption that return on equity, or ROE (without adjustment for risk) is still an important performance measure. If ROE is the common measure of profit, banks with a strong orientation towards shareholder value are more likely to keep the capital ratio in relatively narrow intervals. *Ceteris paribus*, a decrease in the capital ratio seems desirable, as it increases the ROE, albeit at a rising cost of harming their external rating. In contrast, public sector banks have excellent external ratings due to explicit state guarantees until July 2005, whereas maximum profit is not their primary business objective. Our second hypothesis is therefore that private banks are more likely to adjust their capital ratio than public sector banks.

Our third hypothesis is about the probability that a bank's capital ratio will drop below the regulatory limit, called *probability of insufficient regulatory capital (PIRC)*. Our hypothesis is that this probability does not vary much across banks, because there seem to be compensating effects: banks with a low target capital ratio tend to invest in assets of low volatility and those banks seem to be able to adjust their capital ratios quickly. There may be wide differences across banks concerning target capital ratios, adjustment rates and asset volatilities; however, the variation in the probabilities of failing to meet the regulatory requirements is assumed to be much lower. Furthermore, we assume that it is the *regulatory* limit of capital that motivates banks to adjust their capital ratios, contrasting with the hypothesis that *zero* capital is the relevant threshold banks care for. The alternative hypothesis would be that the probability of zero capital does not vary much across banks. We denote the state of zero capital by *technical insolvency*; the corresponding *probability of technical insolvency* is denoted by *POTI*.

PIRC, the probability of failing the regulatory requirements, depends on three strategic parameters: the target debt ratio, the asset volatility, and the adjustment rate. The higher the target debt ratio, the more volatile the assets or the lower the adjustment rate, the more likely it

is that regulatory failure will occur. To keep this probability constant in the event of increased asset volatility, one has to decrease the target debt ratio or to increase the adjustment rate. We run the following cross-sectional regression to test whether this compensatory behavior really exists:

$$\bar{l}_i - \bar{l} = \beta_1 (\kappa_i - \bar{\kappa}) + \beta_2 (\sigma_{\varepsilon,i} - \bar{\sigma}_\varepsilon) + v_i, \quad (12)$$

where \bar{l} , $\bar{\kappa}$, and $\bar{\sigma}_\varepsilon$ denote averages over the sample of banks. If there is relatively little fluctuation in the probability of regulatory failure, one will see compensatory effects leading to a positive sign for β_1 and a negative sign for β_2 . Note that we neither associate causality with putting the target debt ratio on the left side of (12) nor do we hope to find something out about causality this way.

We more specifically investigate whether the relationship between the three strategic parameters can be explained by a global *PIRC* for all banks. A unique *PIRC* establishes a deterministic relationship between \bar{l} , κ , and σ_ε that no bank will follow to perfectly; some banks will not at all. By “explaining” we mean that the deterministic relationship fits with the 3-dimensional scatterplot of the banks’ parameter choices in the $(\bar{l}, \kappa, \sigma_\varepsilon)$ -space.

As we consider a bank’s parameter triplet as a strategic long-term choice, the definition of *PIRC* is correspondingly chosen as the probability of falling below the minimal regulatory capital under the *stationary distribution*. Intuitively, that is the distribution after a long time from now. Mathematically, we require strict stationarity, meaning that the process $(l_n)_{n \in \mathbb{N}}$ follows a distribution that is independent of time n . The AR(1) process of (5) with Gaussian increments is strictly stationary if and only if

$$l_0 \sim N\left(\bar{l}, \frac{\sigma_\varepsilon^2}{1 - \beta^2}\right), \quad (13)$$

for which β must be smaller than one. Even if the distribution of l_0 is not identical with (13), it will be approximated by that of l_n for large values of n under mild assumptions.²

² A finite second moment for l_0 is sufficient.

A certain regulatory capital ratio must never fall below some critical threshold CR^* ; the own-funds ratio, for instance, is always to be kept above 8%. It means for the log leverage ratio that $l_n \leq l^*$ with $l^* = \ln(1 - CR^*) \approx -0.08338$ must hold for all n . We fix a certain n and define $PIRC$ as the probability of the event $\{l_n > l^*\}$. With (13) and strict stationarity, we obtain a probability that is independent of time n :

$$PIRC := \Pr(l_n > l^*) = \Phi\left(\frac{\sqrt{1-\beta^2}}{\sigma_\varepsilon}(\bar{l} - l^*)\right), \quad (14)$$

where Φ denotes the standard normal cumulative distribution function. Note that $PIRC$ defined this way is not the probability of migrating from $l_n < l^*$ to $l_{n+1} \geq l^*$ but equal to the expected share of the *sojourn* time that l_n will spend above l^* or, equivalently, that the capital ratio will spend below CR^* .

Our assumption that $PIRC$ be the same for all banks establishes a deterministic relationship between β (being equal to $1 - \kappa$), σ , and \bar{l} . To make it comparable to (12), we denote by Φ^{-1} the standard normal quantile function and transform (14) to an equation that takes the role of a regression forecast:

$$\bar{l} = l^* + \Phi^{-1}(PIRC) \frac{\sigma_\varepsilon}{\sqrt{1-\beta^2}}. \quad (15)$$

The full nonlinear regression model is obtained by adding a noise term χ_i :

$$\bar{l}_i = l^* + \Phi^{-1}(PIRC) \frac{\sigma_{\varepsilon,i}}{\sqrt{1-\beta_i^2}} + \chi_i. \quad (16)$$

Associating the errors with the targets \bar{l}_i is somewhat arbitrary. We also could have rearranged (15) with σ_ε or β on the left-hand side or even stay with (14), adding errors to $PIRC$. While the last option would rule out a comparison with the linear model, we prefer \bar{l}_i on the left-hand side of (15) since only this version has a plain additive constant (l^*) on the right-hand side, which makes it easier to be compared with the linear model.

Similar to the *PIRC*, we define the *probability of technical insolvency (POTI)* under the stationary distribution as the probability of negative capital at one fixed point of time

$$POTI := \Pr(l_n > 0) = \Phi\left(\frac{\sqrt{1-\beta^2}\bar{l}}{\sigma_\varepsilon}\right) \quad (17)$$

and notice that *POTI* should be interpreted with care: It is the mean share of the *sojourn* time the bank “spends in technical insolvency”, which is unrealistic in that a bank would hardly return from this state. Yet our definition of *POTI* is closely related to the probability that the bank will lose all capital in the next period conditional on positive capital today.³ The nonlinear regression corresponding to the assumption of a unique *POTI* is

$$\bar{l}_i = \Phi^{-1}(POTI) \frac{\sigma_{\varepsilon,i}}{\sqrt{1-\beta_i^2}} + \chi_i. \quad (18)$$

Returning to the calibration of *PIRC*, we minimize the squared errors in (16) and compare its explanatory power with that of the linear regression. Note that (16) has only one free parameter, as opposed to three coefficients of the linear regression; equal power of both models would thus be evidence in favor of the nonlinear model. We compare the models with the Schwarz information criterion, which balances goodness of fit and simplicity.

We finally check which value the critical threshold l^* is calibrated to if also used for least-squares optimization of (16). With the implied threshold, we can measure whether the data possibly fit better with the hypothesis of a unique *POTI* rather than that of a unique *PIRC*. If the *POTI* picture were to fit nicely, the calibration should end at an implied threshold l^* closer to zero than to $\ln(1-8\%)$, for the example of the own-funds ratio.

4 Data

Our data consist of monthly observations of regulatory capital and risk-weighted assets for a subset of large German banks. Data on all German banks are available. However, we confine

³ Under the stationary distribution, the probability of technical insolvency in the next period, conditional on positive capital this period, is a function of *POTI* and mean reversion. It is strictly increasing in *POTI* for practically relevant values.

ourselves to a subset of these banks, because small banks show very little variation in their capital ratios most of the time but substantial jumps at the end of the year when retained earnings or losses abruptly change the capital ratio. To mitigate the problem of jumping capital ratios, we consider only those banks which meet the following two criteria:

1. The bank reports consolidated figures for regulatory capital and risk-weighted assets.
2. Average Risk-weighted assets exceed one billion euros.

In addition, we only include banks for which there are at least fifty monthly observations. After applying the criteria, the whole sample consists of 81 banks. 25 of these banks belong to the first pillar of the German banking system, the private banks; 32 banks are part of the public sector, which is composed of the savings banks and the *Landesbanken*, and 15 banks belong to the cooperative sector. Nine banks cannot be assigned to any of the above three sectors.⁴ As the sample is biased towards the large banks, it is not representative of the German banking sector.

For each bank and each point in time we calculate three different capital ratios: the Tier 1 ratio, the total-capital ratio, and the own-funds ratio. The first one—the *Tier 1 ratio*—is Tier 1 capital over risk-weighted assets. Risk-weighted assets are obtained by allocating the assets of the banking book to different risk buckets. The Basel Accord implicitly stipulates that the Tier 1 ratio exceeds 4 percent. The second and widest-spread ratio is the *total-capital ratio*. It is defined as total capital over risk-weighted assets. In addition to the Tier 1 capital, the total capital includes supplementary capital, such as parts of undisclosed reserves and subordinated debt with a long maturity. The Basel I Accord fixes 8 percent as the lower limit for the total-capital ratio. Among the three capital ratios considered, the own-funds ratio is based on the most comprehensive definition of capital and assets. In addition to total capital, the own funds comprises subordinated debt with a relatively short residual term and unrealized profits in the trading book. The denominator consists of the risk-weighted assets in the banking book and, additionally, of those in the trading book. Also the own-funds ratio must not fall below 8 percent.

⁴ These nine banks include special-purpose banks (*Förderbanken*) and building associations.

The German regulatory authorities have monthly data on equity ratios from October 1998 to December 2006, which means that we have a maximum of 99 observations for one bank. In Table 1 we give summary statistics of the three log debt ratios (which approximately correspond to the negative capital ratios) and the trading book risk, given as a percentage of total bank risk. Note that there are two dimensions, the cross-sectional dimension consisting of 81 units (banks) and the time dimension consisting of up to 99 observations.

Variable	Observations	Mean	Stand. dev.	10% lowest	Median	10% largest
Negative log debt ratio (Tier 1 capital)	7081	8.90%	7.25%	5.46%	7.44%	12.26%
Negative log debt ratio (total capital)	7081	13.52%	11.23%	9.64%	11.58%	16.72%
Negative log debt ratio (own funds)	7081	12.02%	3.60%	9.41%	11.13%	15.26%
Share of market risk (<i>market</i>)	7081	5.54%	10.05%	0.00%	1.81%	14.50%

Table 1: Summary statistics of negative log debt ratios and of the variable *market*, measured by trading book risk over total bank risk

For each bank we calculate the time series mean of each of the four variables. The results are displayed in Table 2.

Variable	Observations	Mean	Stand. dev.	10% lowest	Median	10% largest
Negative Log debt ratio (Tier 1 capital)	81	8.93%	5.71%	5.97%	7.53%	12.61%
Negative Log debt ratio (total capital)	81	13.55%	7.93%	10.09%	11.77%	15.82%
Negative Log debt ratio (own funds)	81	12.03%	2.56%	9.98%	11.38%	15.20%
Share of market risk (<i>market</i>)	81	5.34%	9.45%	0.11%	1.60%	12.79%

Table 2: Summary statistics of the time series means for the relevant variables

The total variance of a variable (as displayed by standard deviations in the fourth column of Table 1) is the sum of the serial variation around the banks' means and the variation of the

banks' means itself (as displayed by standard deviations in the fourth column of Table 2). For instance, as the total variance of the log debt ratio (own funds) is $12.98E-04$ ($= (3.60\%)^2$) and the variation of the banks' time series means (own funds) is $6.57E-04$ ($= (2.56\%)^2$), the variation of log debt ratio (own funds) around the banks' means must then be $6.41E-04$. For this variable, about half of the total variation is due to the cross-sectional differences between the banks (51%); the time series variation accounts for about 49% of the total variation. This almost equal splitting into cross-sectional and serial variation can be found for the other log debt ratios as well; for the variable *market* the cross-sectional variation is dominant.

5 Results

In Table 3, we report the number of banks for which we are able to reject the null hypothesis of a unit root process.

Significance level	# of banks	Number of banks with unit root process rejected for		
		Tier 1 ratio	Total-capital r.	Own-funds r.
1%	81	6	14	12
5%	81	12	22	24
10%	81	17	27	31

Table 3: Summary results of the Augmented Dickey-Fuller (ADF) Test for the three different capital ratios. We include a constant but no trend term in the estimation. The number of lags is determined with the Schwarz information criterion.

We see that we can reject the hypothesis of a unit root process, i.e. of unadjusted capital ratios, in 31 out of 81 cases for the own-funds ratio at the 10% level. It is not justified to conclude that the other 50 banks do not adjust their capital ratio. Rather, it may be that there is a mean reversion, but that the mean reversion is not strong enough to make the test reject the hypothesis of a unit root process. For the following analyses, we split the sample of 81 banks into those banks for which we can reject the null hypothesis of a unit root process at the 10%-level (adjusting banks) and into the rest of the banks. Depending on the capital ratio under consideration, the sample comprises 17 (Tier 1 ratio), 27 (total-capital ratio), or 31 banks (own funds ratio).

Table 4 gives an overview of the estimated parameters, i.e. the adjustment coefficient κ , the target debt ratio \bar{l} and the asset volatility σ_ε . We include only those banks for which we can reject the null hypothesis of a unit root process at the 10% level. To obtain the estimates, we run regression (5) for each bank; then we calculate the parameters according to the Equations (6) and (7). The standard errors in the last three columns are obtained from Equation (11).

Parameter	Capital ratio	# of banks	Estimated coefficient			Estimated standard errors		
			10% lowest	Median	10% largest	10% lowest	Median	10% largest
Adjustment coefficient (per month)	Tier 1	17	7.16%	19.48%	48.89%	3.27%	7.65%	15.57%
	total-cap.	27	12.08%	24.30%	54.05%	4.57%	8.08%	20.37%
	own-funds	31	9.47%	20.18%	51.09%	4.17%	7.80%	15.24%
Negative log target debt ratio	Tier 1	17	5.67%	8.08%	12.66%	0.07%	0.31%	1.68%
	total-cap.	27	9.69%	10.87%	15.87%	0.12%	0.30%	0.72%
	own-funds	31	9.82%	10.55%	13.29%	0.12%	0.27%	0.65%
Asset volatility (per month)	Tier 1	17	0.12%	0.42%	2.01%	-	-	-
	total-cap.	27	0.24%	0.73%	2.39%	-	-	-
	own funds	31	0.25%	0.59%	1.47%	-	-	-

Table 4: Summary statistics of the relevant estimated parameters.

We see that the adjustment coefficients vary greatly across banks, but the adjustment coefficient is significantly different from zero for most of the banks in the subsamples. For the own funds ratio we observe a median adjustment coefficient of 20.18% per month. This value means that the average bank closes the gap between the current and the target own funds ratio by some 20 percent per month. If there were no further random shocks, the bank would halve the gap in a bit more than three months.

As stated before, the negative log target debt ratio is approximately equal to the capital ratio and, in the following, we will keep this interpretation in mind. We see that the target Tier 1 capital ratio for the median bank is about 8 percent and the median target values for the total capital and the own-funds ratio are a bit less than 11 percent. Seemingly, the target capital buffer of the median bank is about 4 percentage points for the Tier 1 ratio and 3 percentage points for total-capital ratio and own funds ratio.

The implicit asset volatility is a bit more than one-half percent per month or just above 2% per year. Using the Tier 1 ratio, we get slightly lower estimates for the asset volatility than using the two other capital ratios.

Our first hypothesis is that banks with a large share of liquid assets can more easily adjust their capital ratio to a target level. To check this hypothesis we break down our sample of 81 banks into three subsamples of 27 banks each. As stated before, the first subsample contains the 27 banks with the most illiquid assets (as measured by the variable *market*, i.e. the trading book risk as a share of the entire risk), the second and third subsample contain the banks with medium and highly liquid assets, respectively.

Liquidity of assets (<i>market</i>)	# of banks	Number of banks with unit root process rejected for (10%-level)		
		Tier 1 ratio	total-capital r.	own-funds r.
Bottom third	27	4	8	8
Medium third	27	6	8	8
Top third	27	7	11	15
All	81	17	27	31

Table 5: Number of banks with unit root process rejected for at the 10% level, broken down into three subsamples according to the liquidity of the assets. The liquidity of a bank’s assets is measured by the variable *market*, the trading book risk as a share of the entire risk of the bank.

Table 5 shows that the number of banks with unit root process rejected for is the highest for the third of banks with the most liquid assets. Applying Pearson’s χ^2 -test of equal numbers in the three thirds, we can reject this hypothesis for the own funds ratio ($\chi^2(5.12, 2) = 7.7\%$). It is not surprising that we find the most supporting result for the own-funds ratio because market risk is a direct component of the own-funds ratio.

We do not place too much weight on the above results, because they may be driven by hidden covariates. For instance, the sector affiliation may be such a hidden covariate: private banks tend to have a high share of market risk and—at the same time—private banks tend to adjust their capital ratio (see Table 6).

Our second hypothesis is that privately owned banks adjust their capital ratio more rapidly than public sector banks. In Table 6, we display the results of the Augmented Dickey-Fuller (ADF) Test for the own-funds ratio broken down into the different banking sectors.

Sector	Private	Public sector	Cooper-ative	Other	All
Not significant	9	28	9	4	50
Significant at the 10% level	16	4	6	5	31
All	25	32	15	9	81
Share of significant banks	64%	13%	40%	56%	38%

Table 6: Summary results of the ADF Test for the own-funds ratio, broken down into the banking sectors.

Whereas it is possible to reject the unit root process hypothesis for 64% of the private banks (16 out of 25 private banks), the corresponding share for the public sector banks is 13% (4 out of 32 public sector banks). This result supports our second hypothesis, i.e. that privately owned banks are more likely to adjust their capital ratio than public sector banks. The χ^2 test of equality of all four shares is rejected at the 1% level ($\chi^2(17.16,3) = 0.1\%$). For the other two ratio, the results are similar.

Our third hypothesis is about compensatory effects with respect to the three strategic variables target debt ratio, adjustment rate and asset volatility. To analyze these effects we run regression (12) for the banks for which we can reject the unit root hypothesis at the 10%-level (We removed one outlying bank because its estimated target log debt ratio was above $\ln(1-8\%)$ for the own funds ratio and the total-capital ratio).

Explanatory variables	Tier 1 ratio	Total-capital r.	Own-funds r.
Adjustment rate	-0.067 (-4.10)***	-0.014 (-0.75)	0.047 (3.67)***
Asset volatility	-0.620 (-8.56)***	-0.549 (-8.86)***	-3.030 (-7.76)***
R^2	0.8829	0.7865	0.6938
Observations	17	26	30

Table 7: Results for the regression (12). Dependent variables: log target debt ratios. ***, ** and * denote significance at the 1%, 5% and 10% level, respectively. t -values in brackets. Outliers, i.e. $\log(\text{target debt ratio}) > -0.083$ (for total-capital ratio and own-funds ratio), are removed.

For the own-funds ratio, we find compensatory behavior concerning the three strategic variables: Banks with high target log debt ratios (i.e., low capital) tend to have high adjustment rates and low asset volatilities. For the Tier 1 ratio and the total-capital ratio the coefficient for the adjustment rate has the wrong sign.

In order to see if a unique *PIRC* being striven for by all banks can explain the compensatory effects in the strategic variables, we estimate Equation (16) and (18) for the own-funds ratio. The sample is again restricted to the 30 banks with rejected unit root tests, except for the same outlier.

Model	Implicit/fixed threshold (reported: CR^*)	Implicit probability	Errors (\sqrt{MSE} , mean)	Schwarz Information Criterion	R^2
Regulatory threshold (\rightarrow <i>PIRC</i>)	fixed at 8%	0.93%	1.20% -0.18%	-8.701	64.7%
Optimized threshold	calibrated to 8.52%	2.14%	1.16% 0	-8.659	67.1%
Threshold zero (\rightarrow <i>POTI</i>)	fixed at 0%	0.00%	5.04% -2.79%	-5.828	-525.0% ⁵
Linear model (see Table 7)	—	—	1.10% 0	-8.651	69.4%

Table 8: Results for the estimation of the nonlinear equations (16) and (18) and corresponding results of the linear regression (12), all based on own-funds ratios. Dependent variable of all models: estimated target log debt ratios. The nonlinear model is calibrated to least squared errors (1) by *PIRC* only (capital threshold fixed at 8%); (2) both by *PIRC* and capital threshold CR^* , and (3) by the *POTI* only (threshold fixed at 0%). Errors in Line 2 and 4 have nonzero mean for lack of a free constant. The sample is restricted to observations with rejected unit root hypothesis at a significance level of 10%, after elimination of one outlier with an estimated target capital ratio far less than 8%.

First, only the *PIRC* is calibrated towards least squared errors; the critical own-funds ratio CR^* is fixed at the regulatory level of 8%, which corresponds to $l^* = -0.0834$. We obtain an implicit stationary probability of insufficient capital of 0.93%, which means that, on average,

⁵ Models without a free constant can actually generate negative R^2

a bank lacks regulatory capital 0.93% of the time.⁶ Note that we observed actions of rather healthy banks. For that, our implicit *PIRC* is presumably higher than its physical counterpart since bank managers, facing a big danger of regulatory intervention, will put more effort into maintaining a proper capital ratio than linear mean reversion presumes.

Second, we optimize with respect to both the *PIRC* and the threshold l^* using least-squares. The corresponding best-fitting critical own-funds ratio CR^* is slightly above the regulatory 8%, whereas the implied *PIRC* more than doubles due to its convexity in l^* . It is this strong sensitivity to l^* that suggests not to interpret the level of the best-fitting *PIRC* directly. We put emphasis on the size of the threshold and on the ability to explain the interaction of the strategic parameters by a single background factor.

Third, to check whether the implied threshold of the second analysis is robust, we estimate (18) by calibrating the *POTI*. The model does not fit at all, and the implicit *POTI* is physically zero.

Fourth, we compare the explanatory power of the models by the Schwarz information criterion⁷ (SIC); the lower its value, the better the model. The SIC rewards both for small errors and for the parsimonious use of parameters. According to the SIC, the nonlinear model based on $CR^* = 8\%$ fits best, while the two-parameter nonlinear model and the linear model are nearly on a par. Figure 1 summarizes the relationship of the models' SIC. We let the (non-optimized) capital threshold take values from 0% to 16% and plot the SIC of the corresponding best-fitting nonlinear model. The SIC of the linear model gives a flat line, as it does not depend on l^* ; the two-parameter nonlinear model is represented by a single point. The graph confirms the mild advantage of the one-parameter nonlinear model above the linear one and sharply disqualifies the zero-capital model.

⁶ Recall that we calculate by *PIRC* the mean sojourn time of the state of insufficient regulatory capital under the stationary distribution.

⁷ Also called Bayes information criterion in the Literature.

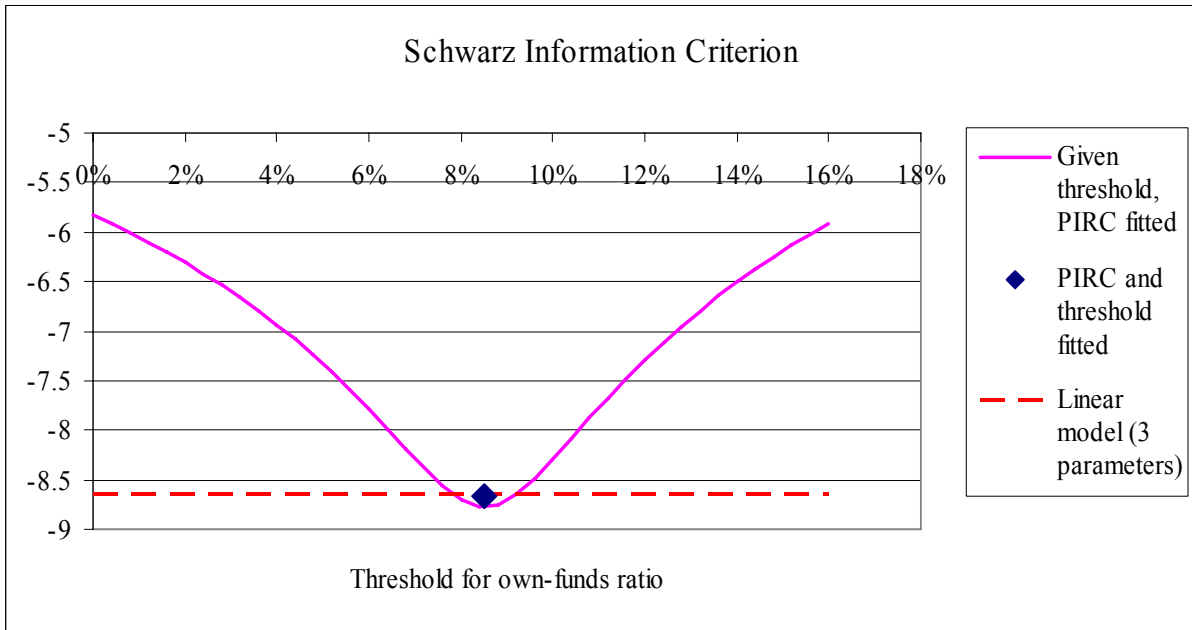


Figure 1: Schwarz information criterion (SIC) for the linear model and different versions of the nonlinear model. According to given critical capital thresholds (on the abscissa), the solid line plots the SIC value after optimization of the probability to fail the given threshold; diamond: SIC of the nonlinear model when also the threshold is optimized; dotted line: SIC of the linear model (unaffected by threshold).

In addition, we apply a log-likelihood test to see whether restricting l^* to -0.083 reduces the explanatory power, compared with optimizing l^* . As Figure 1 already suggests, the null hypotheses (no loss of explanation) is not rejected, contrasting the test of $l^* = 0$ against optimized l^* with a clear rejection.

As a supplementary analysis, Figure 2 makes clear that the nonlinearity of our model is substantial. According to (15), the surface maps relevant values of σ_ε and κ to the predicted target log debt ratio.

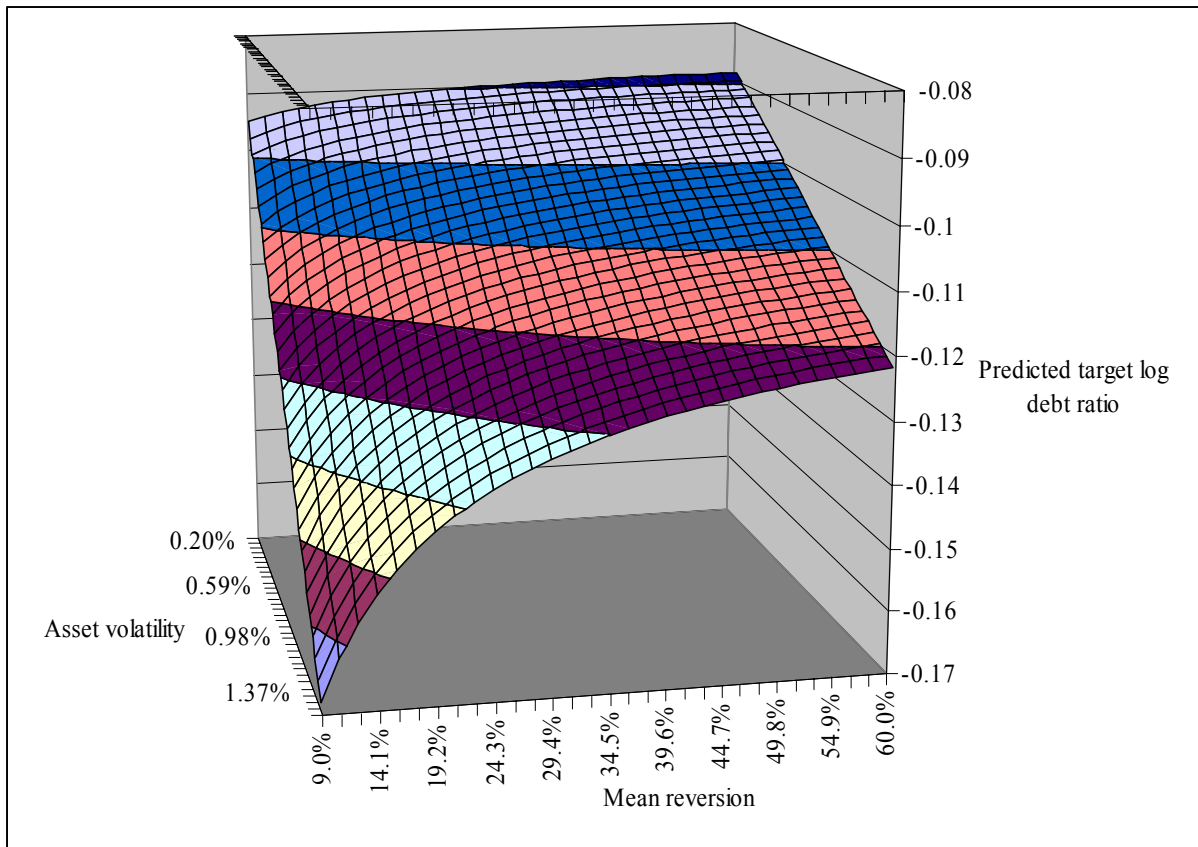


Figure 2: Target log debt ratio as a function of asset volatility and mean reversion, according to the estimated nonlinear regression forecast (15); estimation from Table 8, Line 2: capital threshold at 8%, $PIRC = 0.93\%$; both variables between their lower and upper deciles of the sample.

To sum up, we state that the “regulatory threshold story” fits better with our data than a linear model and much better than the “technical insolvency story”.

6 Conclusion

The aim of the paper is to obtain an insight into how German banks’ management adjusts capital ratios. Using relatively high-frequency data, we can analyze the capital ratio for each bank separately. It turns out that the capital ratio adjustment in private banks and banks with liquid assets tends to be more pronounced. Banks seem to choose a mix of adjustment rate, asset volatility and target debt ratio so as to maintain a certain probability to fulfill the regulatory requirements on the own-funds ratio.

We expect that after introduction of Basel II, with an increased orientation to the capital market and a stronger link between internal and regulatory risk management, the effects will be even more distinct.

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