

Optimal Sovereign Debt Default

Klaus Adam
Mannheim University & CEPR

Michael Grill
Mannheim University

19.05.2011

- Standard view: limited commitment + weak ex-post incentives
- Default option ex-ante inefficient - too little borrowing
- Sovereign default literature (Eaton and Gersovitz (REStud, 1981)):
 - how to generate ex-post incentives for repayment?
 - how to get them strong enough?
 - how to explain that countries default in 'bad times'?

- Committed government: can *choose* to default
- Partial repayment optimal if gov. bond markets incomplete
=> share risk / complete the market
- Grossman & van Huyck (AER, 1988):
'excusable' vs 'non-excusable' under limited commitment
- Here full commitment => strong implications for default policies
 - default option allows for more borrowing: *relaxes* the borrowing limits (marginally binding NBL)
 - default ex-ante efficient
 - default optimal following large negative shocks or small neg shock if close to borrowing limit

- Panizza, Sturzenegger, Zettlemeyer (JEL, 2009):

‘sovereign immunity’ & ‘act of state doctrine’: not too much bite

US Foreign Sovereign Immunities Act (FSIA) of 1976

Famous legal cases of hold out creditors vs sovereigns

- Small open production economy
- Government can
 - internationally borrow by issuing own non-contingent bonds.
 - can accumulate foreign bonds/reserves
- Determines fully optimal policy under commitment.
- Instead of *assuming* repayment, repayment is a *decision variable*

- Without default costs:

optimal default decisions implement first best consumption allocation

default frequent: for all but the best productivity realization

default proportional to news about NPV of domestic value added

- Introduce (dead-weight) costs of default: proportional to size of default
- Fairly low levels of default costs:

Default never optimal following BC cycle-sized shocks, unless country close to maximally sustainable net foreign debt position.

- Introduce economic disaster risk (Barro and Jin (2011):

default reemerges following occurrence of a disaster shock

optimal even if far from maximal net foreign debt position

- Grossman and van Huyck (AER, 1988): 'excusable' default with limited commitment
- Chari, Kehoe and Christiano (1991) and Sims (2001): nominal bonds and price level adjustments
- Angeletos (2002): exploit yield curve for insurance purposes

- Representative consumer:

$$E_0 \sum_{t=0}^{\infty} \beta^t u(c_t)$$

subsistence consumption: $c_t \geq \bar{c} \geq 0$

- Representative firm:

$$y_t = z_t k_{t-1}^{\alpha},$$

where $z_t \in Z = \{z^1, \dots, z^N\}$

- Transition probabilities are given by $\pi(z'|z)$ for $z', z \in Z$.

- Government maximizes utility of the representative domestic household.
- can invest in 1-period riskless international bonds (zero coupon):
 'long position': $G_t^L \geq 0$, yield capital gain $1 + r = 1/\beta$
- can issue (potentially risky) 1-period own bonds:
 'short position' $G_t^S \geq 0$
- extension to longer maturities later on

- in $t - 1$ can decide to (partially) default on bonds maturing t (commitment):

$$\Delta_{t-1} = (\delta_{t-1}^1, \dots, \delta_{t-1}^N) \in [0, 1]^N,$$

where $\delta_{t-1}^n \in [0, 1]$.

- Total repayment in state z^n in t is given by

$$G_{t-1}^S \cdot (1 - (1 - \lambda)\delta_{t-1}^{I(z^n)})$$

$\lambda \geq 0$: 'dead weight costs' of default.

- Interest rate on domestic bonds:

$$1 + r = (1 + R(\mathbf{z}_t, \Delta_t)) \sum_{n=1}^N (1 - \delta_t^n) \cdot \pi(\mathbf{z}^n | \mathbf{z}_t)$$

- Ramsey allocation problem

$$\begin{aligned} & \max_{\{G_t^L \geq 0, G_t^S \geq 0, \Delta_t \in [0, 1]^N, k_t \geq 0, c_t \geq \bar{c}\}} E_0 \sum_{t=0}^{\infty} \beta^t u(c_t) \\ \text{s.t.} \quad & c_t + k + \frac{G_t^L}{1+r} = w_t + \frac{G_t^S}{1+R(z_t, \Delta_t)} \\ & w_{t+1} \geq NBL(z_{t+1}) \quad \forall z_{t+1} \in Z \end{aligned}$$

- Beginning-of-period wealth:

$$w_t \equiv z_t k_{t-1}^\alpha + G_{t-1}^L - G_{t-1}^S \cdot (1 - (1 - \lambda)\delta_{t-1}^I).$$

- Solving optimal policy problem difficult:
 - Interest rate $R(z_t, \Delta_t)$ depends on default policy: unclear if problem is concave & use of FOCs justified....
 - Many occasionally binding inequality constraints $G_t^L \geq 0$, $G_t^S \geq 0$ and particular $\Delta_t \in [0, 1]^N$ that are difficult to handle computationally
 - Optimal default policies Δ_t turn out to be non-continuous, complicating numerical solutions difficult.
- Derive an equivalent problem: concave (can use FOCs), economizes on inequality constraints, continuous optimal policies...

- Equivalent optimization problem:

$$\begin{aligned} \max_{\{b_t, a_t \geq 0, k_t \geq 0, c_t \geq \bar{c}\}} \quad & E_0 \sum_{t=0}^{\infty} \beta^t u(c_t) \\ \text{s.t. } \forall t : c_t = \quad & \tilde{w}_t - k_t - \frac{1}{1+r} b_t - p_t \cdot a_t \\ \tilde{w}_{t+1} \geq \quad & NBL(z_{t+1}) \quad \forall z_{t+1} \in Z \end{aligned}$$

$b \geq 0$: riskless bond

a : vector of Arrow securities

p_t : price vector for Arrow securities (indep. of policy)

$\tilde{w}_0 = w_0$: initial condition

- Beginning-of-period wealth

$$\tilde{w}_t \equiv z_t k_{t-1}^\alpha + b_{t-1} + (1 - \lambda) a_{t-1}(z_t)$$

- Concave problem, economizes on inequality constraints

- Equivalence proof in paper.....
- b has an interpretation as the net foreign asset position

$$b_t = G_t^L - G_t^S,$$

- Arrow securities capture state contingent default policies on own bonds

In a setting with 2 productivity states:

$$\mathbf{a}_t = \begin{pmatrix} G_t^S \delta^1 \\ G_t^S \delta^2 \end{pmatrix}$$

Proposition

Without default costs ($\lambda = 0$) the solution involves constant consumption equal to

$$c = (1 - \beta)(\Pi(z_0) + \tilde{w}_0)$$

where $\Pi(\cdot)$ denotes the maximized expected value added

$$\Pi(z_t) \equiv E_t \left[\sum_{j=0}^{\infty} \beta^j (-k^*(z_{t+j}) + \beta z_{t+j+1} (k^*(z_{t+j}))^\alpha) \right]$$

with

$$k^*(z_t) = (\alpha \beta E(z_{t+1} | z_t))^{1/(1-\alpha)}$$

denoting the profit maximizing capital level. For any period t , the optimal default level satisfies

$$a_0(z_t) \propto -(\Pi(z_t) + z_t (k^*(z_{t-1}))^\alpha)$$

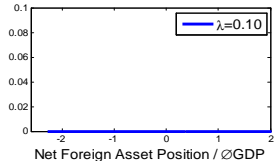
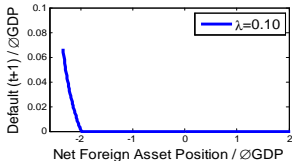
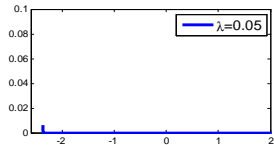
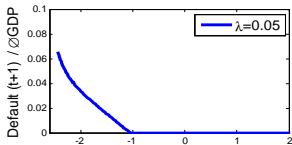
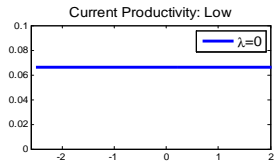
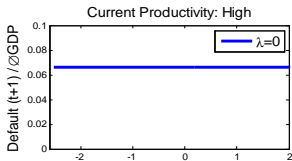
- Positive default costs: require numerical solution
- Calibrate the model at annual frequency
- Tauchen's method to generate obtain a two-state productivity process (implied quarterly persistence of technology 0.9 & std dev of 0.5)
- Utility function is given by

$$u(c) = \frac{(c - \bar{c})^{1-\sigma}}{1-\sigma}$$

- \bar{c} : if bonds must be repaid always, max sustainable NFA equals -100% of GDP (Lane and Milesi-Ferretti (2007))
- Remaining parameters:

α	β	σ	\bar{c}	$1+r$
0.34	0.97	2	0.357	$1/\beta - 0.0005$

The Effect of Default Costs



- Default option:
 - relaxes borrowing limit from 100% of GDP to 220% of GDP
 - with default costs suboptimal to use if above max sustainable NFA position
 - less default in the future if current state low: persistence....

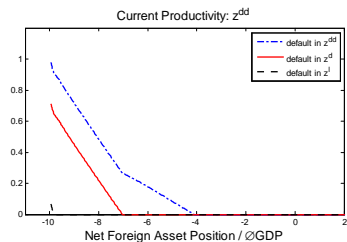
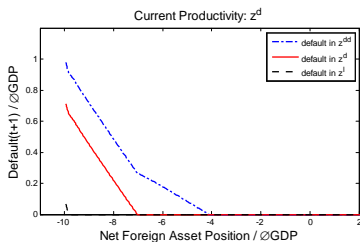
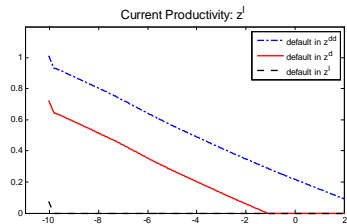
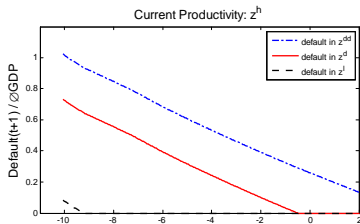
Calibrating Economic Disasters following Barro and Jin (2011):

Shock process $Z = \{z^h, z^l, z^d, z^{dd}\} = \{1.0133, 0.9868, 0.9224, 0.6696\}$
with transition matrix

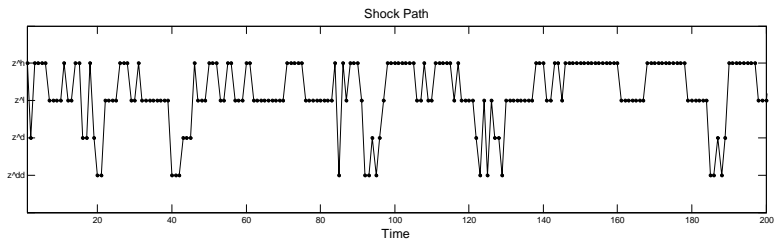
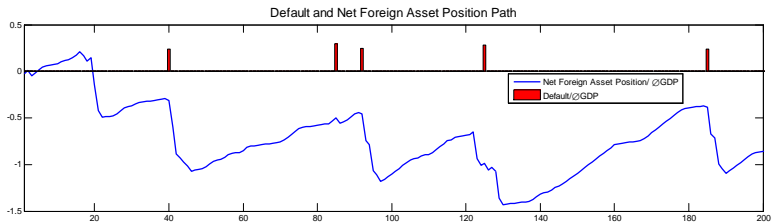
$$\pi = \begin{pmatrix} 0.7770 & 0.1850 & 0.019 & 0.019 \\ 0.1850 & 0.7770 & 0.019 & 0.019 \\ 0.1429 & 0.1429 & 0.3571 & 0.3571 \\ 0.1429 & 0.1429 & 0.3571 & 0.3571 \end{pmatrix}.$$

We recalibrate the subsistence level of consumption to $\bar{c} = 0.198$.

Optimal Default with Disaster Risk



NFA and Default under Optimal Policy

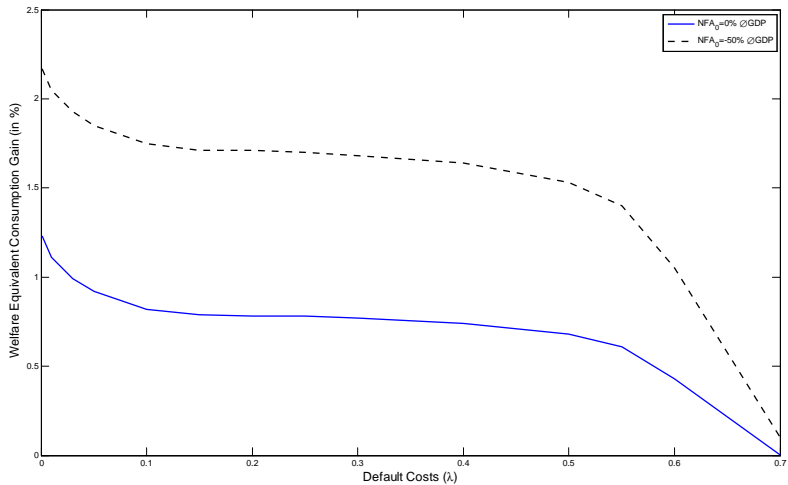


- Welfare equivalent consumption gain from default (first 500 years)
- Compute consumption change ω solving

$$E_0 \left[\sum_{t=0}^{500} \beta^t \frac{((c_t^1(1 + \omega) - \bar{c}))^{1-\gamma}}{1 - \gamma} \right] = E_0 \left[\sum_{t=0}^{500} \beta^t \frac{(c_t^2 - \bar{c})^{1-\gamma}}{1 - \gamma} \right]$$

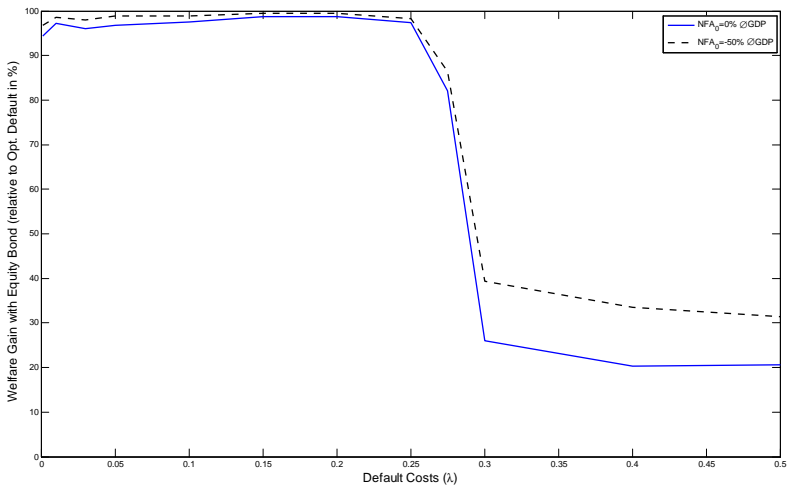
- c_t^1 : optimal consumption path in the no-default economy (repayment assumed)
- c_t^2 : the corresponding consumption path with optimal (costly) default.

NFA and Default under Optimal Policy



- The government now issues two kinds of financial instruments:
- Simple non-contingent bond with payoff $(1, 1, 1, 1)$
- Equity-like bond with payoff $(1, 1, 0, 0)$ plus default cost λ in disaster

Approximate Implementation: Welfare Gain Relative to Optimal Implementation



- No difference from introducing long foreign bonds: no value for insurance
- No difference from long domestic bonds if repayment is assumed (unlike in Angeletos(2001))
- Long domestic bonds with default option:

(partial) default *in the future* after bad event *today* => bonds fall in value

repurchase at depreciated value & realize a capital gain
- Improvements possible: if repurchase has lower dead weight costs than outright default....

- Default can be optimal under commitment if bond markets incomplete
- Relaxes borrowing limits, increases welfare & optimal after bad output realizations
 - following large disasters
 - if NFA position close to borrowing limit
- Welfare gains large (1-2% of cons.) & not very sensitive to default costs
- Simple equity bonds can approx. implement optimal default policies (for moderate default costs)
- Buyback program may be even more efficient